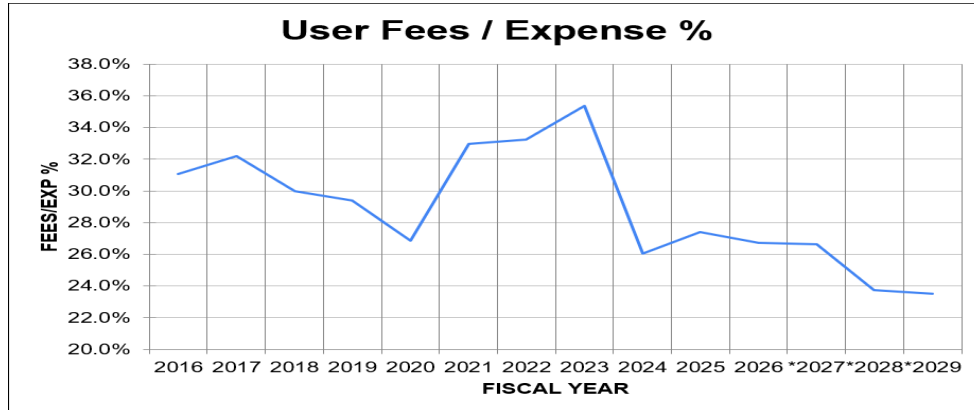


Baxter State Park

Worksheet A. Fee Review Protocol Worksheet – Attachment to Fee Adjustment Proposal

Section 1: User Fees / Expenses

The chart below illustrates the connection between the actual user fees collected and total expenses from 2016 through fiscal year 2026. Additionally illustrating a decline in the percentage of fees collected and total expenses budgeted between fiscal years 2027 and 2029.



The chart shows that the percentage has fluctuated over the past decade, hitting a low of 26% and a high of 35%. Based on the average over this timeframe, the recommended minimum target percentage is 30%. This target reflects an informed judgment, highlighting the significance of Park user fees as a reliable source of overall revenue for the Park.

Table 1 – User Fees / Expense %

FISCAL YEAR	EXPENDITURES	REVENUE	FEES	MISC SERV	TOTAL FEES	FEES/EXP %
*2029	7,738,703	1,402,709	336,340	82,076	1,821,125	23.5%
*2028	7,736,936	1,393,563	362,354	81,565	1,837,482	23.7%
*2027	6,761,357	1,391,181	331,179	79,658	1,802,018	26.7%
2026	6,730,722	1,376,840	338,841	83,566	1,799,247	26.7%
2025	6,466,680	1,367,160	318,706	84,943	1,770,809	27.4%
2024	5,388,316	1,061,346	254,344	87,320	1,403,011	26.0%
2023	4,770,169	1,293,320	290,005	103,882	1,687,206	35.4%
2022	4,789,226	1,234,759	267,586	88,456	1,590,801	33.2%
2021	4,816,053	1,280,206	235,745	72,534	1,588,485	33.0%
2020	4,344,899	877,834	226,401	62,967	1,167,202	26.9%
2019	4,370,186	997,523	224,693	61,292	1,283,508	29.4%
2018	4,338,468	989,325	239,034	71,308	1,299,667	30.0%
2017	4,005,316	989,349	239,603	61,227	1,290,179	32.2%
2016	3,934,173	944,767	212,773	64,576	1,222,116	31.1%

***2027,2028,2029 – Budgeted, 2026-2026 Actual**

Section 2: Fees must be affordable to the average Maine resident

2026 update: Imorrison September 25, 2026

In accordance with Percival Baxter’s wishes, the Park should be **“made available to persons of moderate means...”**. Fees should be considered affordable for the average Maine resident. Several possible benchmarks can be considered to determine fee affordability:

- **Indicator 1:** *An overview of the changes in Maine's per capita income levels since the last BSP fee adjustment in 2024. The table below highlights the comparison of income changes from 2022 to 2024, with 2024 being the most up-to-date data provided by U.S. Bureau of Economic Analysis.*

Table 2 – Per Capita Income

Year	Income per capita	% Change
2022	\$61,617	
2024	\$68,932	11.4%

<https://apps.bea.gov/itable/itable.cfm?ReqID=70&step=1>

CAINC1 County and MSA personal income summary: personal income, population, per capita personal income

- **Indicator 2:** *Change in Consumer Price Index (All Urban Consumers) since the last BSP fee adjustment. The previous fee review measured the changes from 2021 to 2023. This review covers the period between 2023 and 2025. The CPI indicates a 5.6% rise in general price levels since the last BSP fee review in 2024. The 2026 CPI data was not released as of the date of this report.*

Table 3 – CPI Percent Change

Year	Annual	Percent Change
2023	306.702	4.1%
2024	313.689	2.9%
2025	321.943	2.6%
	Change	5.6%

<https://www.usinflationcalculator.com/inflation/consumer-price-index-and-annual-percent-changes-from-1913-to-2008/>

- **Indicator 3:** *Comparison to similar public and private facilities in the Katahdin Region and New England.* Due to variations in the amenities provided by different private and public entities, it is challenging to make direct comparisons. However, we can make a general comparison. While BSP is held in the State of Maine Trust, it does not receive any public funding and may therefore be more similar to private sites. The fees mentioned for private facilities may or may not include sales tax, which is charged in addition to the listed rates. In contrast, sales tax is already included in the fees charged by Baxter State Park.

Table 4: Comparison to Public and Private Facilities

CAMPGROUND	2026 RATES
Acadia	
Blackwoods, Seawall Tent	\$30/night
Group Rates	\$60/night
Vehicle - Resident Pass - 7 Day	\$35
Vehicle - Resident - 12 Month	\$70
Vehicle - non-resident - 7 Day	\$100
Appalachian Mountain Club	
Tent	\$61-\$152/night
Bunkroom	\$150
Group	\$99
Cabin - 4 person	\$238-448/day
Maine State Parks	
Aroostook	\$15-\$25/Res - \$25/\$35/non-Res/night
Camden Hills	\$25-\$35/Res - \$35/\$45/non-Res/night
Lamoine	\$20/Res - \$30/non-Res/night
Peaks-Kenny	\$20-\$30/Res - \$30/\$40/non-Res/night
Vehicle Passes-Non-Resident	\$55 Single, \$105 Vehicle, \$45 Senior
Day Use	\$3 - \$6 per day/per person
Katahdin Shadows	
Tent	\$32/night
Cabin	\$36-\$119/night
Big Moose Inn	
Lean-To	\$18/night
Tent	\$15/person/night
Cabin	\$210-\$1,120/night// \$80 add'l person
Big Eddy Campground	
Tent	\$40/night/Avg
New England Outdoor Center	
Tent - Small	\$30/night
Tent - Medium	\$60/night
Bunkhouse 4 persons	\$150/night

Section 2: Summary Table

Tabel 5: Comparison of past fee review criteria by year and resulting fee changes:

Review Interval Data			
Year of Review	CPI Change	Per Capita Income Change	Fee Recommendation
2009	6.2%	8.6%	Restructure and increase
2013	8.4%	7.7%	No Change
2016	3.0%	10.7%	5%
2021	12.2%	34.2%	5%
2024	12.1%	10.2%	16% Average
2026	5.6%	11.4%	5%